

# Maternal Care Practices in Hospitals as an Important Strategy for Improving Breastfeeding Rates Breastfeeding-Friendly Maternal Care Practices in Hospitals in Pennsylvania: Background, Benefits, and Laws and Regulations

### Breastfeeding in Hospitals in the United States

Breastfeeding produces health benefits for both child and mother, including optimal nutrition for the infant, <sup>1</sup> decreased risk of infant morbidity and death due to Sudden Infant Death Syndrome (SIDS), and decreased risk of maternal morbidity. <sup>2</sup> Nationally, breastfeeding rates have been rising, with 4 in 5 (81.1%) mothers who gave birth in 2013 initiating breastfeeding and more than half (51.8%) of mothers who gave birth in 2013 still breastfeeding at 6 months. <sup>3</sup> Despite this progress, many states fall short of the Healthy People 2020 breastfeeding duration and exclusivity targets. These targets include increasing the proportion of infants who are ever breastfed to 81.9% and increasing the proportion of infants who are breastfed at 6 months to 60.6%. <sup>4</sup> There are also inequitable disparities in breastfeeding rates, notably along racial <sup>5</sup> and socioeconomic <sup>6</sup> lines.

Although many mothers are initiating breastfeeding, breastfeeding rates drop for older infants (at 6 and 12 months).<sup>3</sup> According to the Centers for Disease Control and Prevention (CDC), this drop-off in breastfeeding rates suggests that mothers may not be receiving the necessary support to fulfill their breastfeeding intentions.<sup>3</sup>

The early postpartum period is critical for establishing breastfeeding and providing mothers with the support they need to continue.<sup>3</sup> An important environment for early breastfeeding support is the hospital, where the majority of mothers give birth. For that reason, public health and policy advocates have focused on improving hospitals' maternal care practices related to breastfeeding. Evidence indicates that institutional improvements to make maternal care practices more "breastfeeding-friendly" help increase breastfeeding rates, <sup>7</sup> particularly among underserved populations. <sup>8, 9</sup>

The Baby-Friendly Hospital Initiative (BFHI), a joint global initiative of the United Nations Children's Fund (UNICEF) and the World Health Organization (WHO), establishes evidence-based policies, standards, and best practices for infant breastfeeding in hospitals. Baby-Friendly USA, a nonprofit organization, oversees the implementation and supervision of BFHI in the United States. Based on guidance developed by WHO, Baby-Friendly USA outlines 10 steps that hospitals must

follow to receive a Baby-Friendly designation (the "10 Steps to Successful Breastfeeding"): 10

- 1. Have a written breastfeeding policy that is routinely communicated to all health care staff.
- 2. Train all health care staff in the skills necessary to implement this policy.
- 3. Inform all pregnant women about the benefits and management of breastfeeding.
- Help mothers initiate breastfeeding within 1 hour of birth.
- 5. Show mothers how to breastfeed and how to maintain lactation, even if they are separated from their infants.
- 6. Give infants no food or drink other than breast milk, unless medically indicated.
- 7. Practice rooming-in—allow mothers and infants to remain together 24 hours a day.
- 8. Encourage breastfeeding on demand.
- Give no pacifiers or artificial nipples to breastfeeding infants.
- 10. Foster the establishment of breastfeeding support groups and refer mothers to them on discharge from the hospital or birth center.

According to Baby-Friendly USA, as of August 31, 2017, there were more than 450 Baby-Friendly hospitals and birthing centers, including at least 1 in each of the 50 states and the District of Columbia. <sup>11</sup> (These figures represent the facilities voluntarily complying with the Baby-Friendly Hospital Initiative and do not necessarily reflect the number of hospitals implementing breastfeeding-friendly maternal care practices required by law.) The CDC considers the number of live births that occur in Baby-Friendly—certified hospitals to be a "breastfeeding support indicator."<sup>3</sup>

In many states, statutes and regulations require hospitals to adopt some or all of the practices described in the 10 Steps to Successful Breastfeeding ("10 Steps"). As of October 1, 2016, 18 states had enacted laws or regulations that are "breastfeeding-friendly"—that is, they encourage and support breastfeeding initiation and continuation through hospital maternity policies and practices. In 15 of those states, hospitals must follow 1 or more of the practices specifically outlined by the 10 Steps. <sup>12</sup>

<sup>&</sup>lt;sup>1</sup> The term "breastfeeding-friendly" here refers to practices related to the 10 Steps to Successful Breastfeeding. The terms "Baby-Friendly Hospital Initiative" and "Baby-Friendly" refer to the program launched by the World Health Organization and implemented in the United States by Baby-Friendly USA.

Public health professionals and policymakers can use these statutes and regulations to understand the patterns, trends, and gaps in breastfeeding-friendly hospital practices in their state or nationwide and to identify opportunities for improvement.

## Breastfeeding-Friendly Hospitals in Pennsylvania

Pennsylvania does not meet the Healthy People 2020 objectives of 81.9% of new mothers ever breastfeeding and 60.6% breastfeeding at 6 months. 13 As of 2013, 73.3% of mothers in Pennsylvania had ever breastfed and 47.6% were breastfeeding at 6 months. 14 As of September 2017, 8 hospitals in Pennsylvania had been formally designated as Baby-Friendly by Baby-Friendly USA. 15

## Breastfeeding-Friendly Practices Governed by State Law and/or Regulation

This section examines Pennsylvania's laws and regulations that recommend or require hospitals to implement 1 or more breastfeeding-friendly practices—that is, 1 or more of the 10 Steps to Successful Breastfeeding.

Pennsylvania state law requires hospitals to establish and make available to staff "written policies and procedures for infant feeding."16 The "[m]anagement of breastfeeding mothers and infants [must] be consistent with the [Guidelines for Perinatal Care issued by the American Academy of Pediatrics and the American College of Obstetricians and Gynecologists]." 17 Read together, these laws require hospitals to have written policies addressing the management of breastfeeding in a manner consistent with the guidelines. The guidelines follow many of the 10 Steps. For example, they express a preference for breastfeeding and recommend that initiation begin soon after birth.18

Pennsylvania state law also addresses rooming-in. Hospitals that allow rooming-in must have "written policies governing the services." 19 In addition, "[w]hen rooming-in is provided, it shall be under professional nurse supervision."19

#### Conclusion

Research suggests that improving maternal care practices at hospitals through breastfeeding-friendly practices can improve breastfeeding rates and thus health outcomes for mothers and infants. Breastfeeding-friendly hospital practices have also been shown to reduce inequitable disparities in breastfeeding rates, including among mothers of different races and socioeconomic statuses. State laws and regulations that require these practices ensure that more women give birth in hospitals that support breastfeeding. States that already require some breastfeedingfriendly practices may consider requiring hospitals to comply with additional breastfeeding-friendly practices or all 10 Steps to Successful Breastfeeding.

#### Resources

**Pennsylvania Department of Health Breastfeeding Awareness** and Support Program (includes links to data and legislation) www.health.pa.gov/My%20Health/Womens%20Health/Breastfee ding%20Awareness/Pages/default.aspx#.WZ8ROj596Ht

Pennsylvania Keystone 10 Initiative (aimed at improving protection, promotion, and support of breastfeeding for all families)

www.health.pa.gov/My%20Health/Womens%20Health/Breastfee ding%20Awareness/Pages/Keystone-10-Initiative.aspx#.WZ8Q2z596Hs

CDC's Nutrition, Physical Activity, and Obesity: Data, Trends and Maps (can be filtered to review state-specific breastfeeding data) www.cdc.gov/nccdphp/dnpao/data-trendsmaps/index.html

CDC's Breastfeeding Report Cards (includes national and statelevel data) www.cdc.gov/breastfeeding/data/reportcard.htm

CDC's Maternity Practices in Infant Nutrition and Care (mPINC) Survey (measures breastfeeding-related maternity care practices at all intrapartum care facilities in the United States, including variation by states)

www.cdc.gov/BREASTFEEDING/data/mpinc/index.htm

Baby-Friendly USA www.babyfriendlyusa.org/about-us/babyfriendly-hospital-initiative

#### **World Health Organization**

www.who.int/nutrition/topics/bfhi/en/

#### **Healthy People 2020**

www.healthypeople.gov/2020/topics-objectives/topic/maternalinfant-and-child-health/objectives

ChangeLab Solutions is a nonprofit organization that provides legal information on matters relating to public health. The legal information in this document does not constitute legal advice or legal representation. For legal advice, readers should consult a lawyer in

Support for this fact sheet was provided by the W.K. Kellogg Foundation.

© 2017 ChangeLab Solutions

#### References

- <sup>1</sup> Gartner LM, Morton J, Lawrence RA, Naylor AJ, O'Hare D, Schanler RJ, Eidelman Al. Breastfeeding and the use of human milk. Pediatrics. 2005 Feb;115(2):496-506. pediatrics.aappublications.org/content/115/2/496.full.
- <sup>2</sup> Chung M, Raman G, Chew P, Magula N, Trikalinos T, Lau J. Breastfeeding and maternal and infant health outcomes in developed countries. Evid Technol Assess (Full Rep). 2007 Apr;153(153):1-86. aapgrandrounds.aappublications.org/content/18/2/15?utm source=TrendMD&
- $utm\_medium = TrendMD \& utm\_campaign = AAPGrandRounds\_TrendMD\_0.$ <sup>3</sup> Breastfeeding Report Card. Centers for Disease Control and Prevention website. www.cdc.gov/breastfeeding/data/breastfeeding-report-card-2016.htm.
- Published August 2016. Accessed September 4, 2017. <sup>4</sup> Maternal, Infant, and Child Health. Healthy People 2020 website. www.healthypeople.gov/2020/topics-objectives/topic/maternal-infant-andchild-health/objectives#4858. Healthy People 2020 website. Updated
- <sup>5</sup> Jones KM, Power ML, Queenan JT, Schulkin J. Racial and ethnic disparities in breastfeeding. Breastfeeding Medicine. 2015 May 1;10(4):186-96. online.liebertpub.com/doi/pdfplus/10.1089/bfm.2014.0152.

September 1, 2017. Accessed September 4, 2017.

- <sup>6</sup> McDowell MM, Wang CY, Kennedy-Stephenson J. Breastfeeding in the United States: findings from the national health and nutrition examination surveys, 1999-2006. US Department of Health and Human Services, Centers for Disease Control and Prevention, National Center for Health Statistics; 2008 Apr. www.ncbi.nlm.nih.gov/pubmed/19389319.
- <sup>7</sup> Howe-Heyman A, Lutenbacher M. The Baby-Friendly Hospital Initiative as an intervention to improve breastfeeding rates: a review of the literature. Journal of Midwifery & Women's Health. 2016 Jan 1;61(1):77-102. onlinelibrary.wiley.com/doi/10.1111/jmwh.12376/full.
- <sup>8</sup> Hawkins SS, Stern AD, Baum CF, Gillman MW. Evaluating the impact of the Baby-Friendly Hospital Initiative on breast-feeding rates: a multi-state analysis.

- Public Health nutrition. 2015 Feb;18(2):189-97. www.ncbi.nlm.nih.gov/pmc/articles/PMC4163534/.
- <sup>9</sup> Parker M, Burnham L, Cook J, Sanchez E, Philipp BL, Merewood A. 10 years after baby-friendly designation: breastfeeding rates continue to increase in a US neonatal intensive care unit. Journal of Human Lactation. 2013 Aug;29(3):354-8. journals.sagepub.com/doi/abs/10.1177/0890334413489374.
- The Ten Steps to Successful Breastfeeding. Baby-Friendly USA website. www.babyfriendlyusa.org/about-us/baby-friendly-hospital-initiative/the-tensteps. Accessed September 5, 2017.
- <sup>11</sup> Find Facilities. Baby-Friendly USA website. www.babyfriendlyusa.org/findfacilities. Updated August 31, 2017. Accessed September 5, 2017.
- <sup>12</sup> ChangeLab Solutions and the Policy Surveillance Program. Baby Friendly Hospital Laws. Law Atlas. October 1, 2016. http://lawatlas.org/dataset/babyfriendly-hospital. Accessed September 5, 2017.
- <sup>13</sup> Maternal, Infant, and Child Health Objectives. Healthy People 2020 website. www.healthypeople.gov/2020/topics-objectives/topic/maternal-infant-andchild-health/objectives. Accessed July 24, 2017.
- <sup>14</sup> Breastfeeding Report Cards. Centers for Disease Control and Prevention website. www.cdc.gov/breastfeeding/pdf/2016breastfeedingreportcard.pdf. Updated June 5, 2017. Accessed July 24, 2017.
- <sup>15</sup> Designated Facilities by State. Baby-Friendly USA website. www.babyfriendlyusa.org/find-facilities/designated-facilities--by-state; www.babyfriendlyusa.org/find-facilities. Updated September 13, 2017. Accessed September 13, 2017.
- <sup>16</sup> Pa. Code tit. 28, § 139.31.
- <sup>17</sup> Pa. Code tit. 28, § 139.34.
- <sup>18</sup> ACOG Committee on Obstetric Practice. Guidelines for Perinatal Care. 7th Edition; American Academy of Pediatrics; 2012 Oct 1, p. 265.
- <sup>19</sup> Pa. Code tit. 28, § 139.26.